

## Message Text

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ORIGIN OES-04

INFO OCT-01 EUR-12 ISO-00 L-03 INT-05 NSF-01 COME-00

TRSE-00 AF-06 ARA-06 EA-06 NEA-10 FEA-01 OIC-02

ACDA-05 AGR-05 AID-05 CEA-01 CEQ-01 CG-00 CIAE-00

CIEP-01 OFA-01 DLOS-04 DODE-00 DOTE-00 EB-07 EPA-01

ERDA-05 FMC-01 H-02 INR-07 IO-10 JUSE-00 NSAE-00

NSC-05 OMB-01 PA-01 PM-03 PRS-01 SP-02 SS-15 SSO-00

NSCE-00 INRE-00 USIE-00 /141 R

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APPROVED BY OES/SCI/BMP:AERICHMOND,JR.

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L/OES - MR. CROOK (SUB)

INT - MR. RATINER (SUB)

NSF - MR. WULF (SUB)

COMMERCE - MR. MACONE (SUB)

TREASY - MR. JOHNSTON (SUB)

CEQ - MR. COOK (SUB)

DOD/ISA - COL. HARLOW (SUB)

FEA: MR. THOMQPSON(SUBS)

EPA: MR. SIELLEN(INFO)

DIST: EPA CEQ COMM INT FEA NSF TRSY D/LOS OES/OFA

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Z 200412Z JUN 75 ZFF4

FM SECSTATE WASHDC

TO AMEMBASSY OSLO FLASH

C O N F I D E N T I A L STATE 145094

E.O. 11652: GDS

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TAGS:XV, TGEN, PLOS, NO

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SUBJECT: 8TH ANTARCTIC MEETING - MINERAL RESOURCES

REF: OSLO 2542; HUGHES/RAY, BURTON/RICHMOND TELCON

FOR USDEL

1. USDEL TO SEEK FOLLOWING CHANGES IN DRAFT ANTARCTIC MINERAL RESOURCES RESOLUTION/RECOMMENDATION. IN THE RESOLUTION TEXT DICTATED TELCON NEW LANGUAGE AS INDICATED BELOW. REMAINING TEXT UNCHANGED.

IN THE PREAMBLE:

A. CONVINCED THAT FURTHER CONSULTATIONS ON QUESTIONS CONCERNING ANTARCTIC MINERAL RESOURCES ARE DESIRABLE AND, IN THE MEANTIME, OF THE DESIRABILITY OF RESTRAINT WHILE SEEKING A TIMELY INTERNATIONALLY AGREED APPROACH ON THE QUESTION OF MINERAL RESOURCES IN ANTARCTICA TO AVOID PRECIPITATE ACTIONS IN RELATION TO THE SUBJECT OF THE CONSULTATIONS.

B. (NEW PARA) NOTING THE INTENTION OF THEIR GOVERNMENTS TO KEEP THIS POLICY OF RESTRAINT UNDER REVIEW.

2. THE LANGUAGE FOR INCLUSION IN THE FINAL REPORT OF THE MEETING DICTATED, I.E., "THE MEETING NOTED THAT EACH GOVERNMENT REPRESENTED AT THE 8TH MEETING OPPOSES ACTIONS BY ANY NATION OR PERSONS FOR THE PURPOSE OF COMMERCIAL EXPLORATION OR EXPLOITATION OF ANTARCTIC MINERAL RESOURCES ...OF OTHER GOVERNMENTS" SHOULD BE DROPPED FROM THE REPORT IN VIEW OF ADDITIONAL LANGUAGE AFTER "CONVINCED" AND NEW "NOTING" PARA.

IN OUR VIEW THIS CHANGE NECESSARY TO ESTABLISH CLEARLY IN TEXT THAT WE ARE SEEKING AN INTERNATIONALLY AGREED APPROACH IN A FINITE TIME FRAME, AND THAT RESTRAINT POLICY IS RELATED TO PROGRESS AND TO ACTIONS OF OTHERS. (IN ADDITION, THERE IS OBJECTION TO PHRASE IN REPORT SECTION DICTATED WHICH STATES ...OPPOSES ACTIONS BY ANY NATION OR PERSONS FOR THE PURPOSE OF... URGES NATIONS AND PERSONS TO REFRAIN FROM ACTIONS OF COMMERCIAL EXPLORATION OR EXPLOITATION...  
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IS PREFERABLE AND IS CONSISTENT WITH GUIDELINES AND POLICY DIRECTIVES.)

3. WITH RESPECT TO THE RESOLUTION OPERATIVE PARAS FOLLOWING "RECOMMENDED TO THEIR GOVERNMENTS:", PARTICULARLY PARA (4), WE FEEL THAT IT IS CRUCIAL THAT THE AGENDA ITEM AS STATED WITH RESPECT TO THE 9TH CONSULTATIVE MTG NOT REPEAT NOT ALLOW FUTURE ARGUMENT THAT WHAT IS CALLED FOR

FROM GOVERNMENTS IS MERELY "STUDIES", REPORTS OR PURELY TECHNICAL DISCUSSIONS. AGENCIES ARE UNANIMOUS IN THEIR CONCERN THAT AGENDA ITEM AS NOW STATED IN (4) I.E. "ANTARCTIC RESOURCES - EFFECTS OF EXPLORATION AND EXPLOITATION" COULD BE INTERPRETED IN THE FUTURE BY NATIONS WISHING TO DELAY OR AVOID SUBSTANTIVE CONSIDERATION OF AN INTERNATIONALLY AGREED APPROACH, AS APPLYING LITERALLY TO THE "EFFECTS" OF EXPLORATION AND EXPLOITATION AND LEAD TO A CALL FOR NO MORE THAN ENVIRONMENTAL AND CRITERIA STUDIES. (FYI: WE DO NOT REPEAT NOT OPPOSE SUCH STUDIES, WE WOULD ENCOURAGE THEM, HOWEVER WE FEEL THAT PROGRESS TOWARDS INTERNATIONALLY AGREED APPROACH IS A SPECIFIC END TO WHICH OUR RESTRAINT POLICY IS LINKED AND LANGUAGE OF THIS AGENDA ITEM SHOULD NOT BE DISTORTED. END FYI.)

4. IN VIEW CONSIDERATIONS, PARA 3, USDEL TO SEEK CHANGES ALONG LINES OF ONE OF THE THREE FOLLOWING SUGGESTED APPROACHES:

A) AFTER "RECOMMEND TO THEIR GOVERNMENTS:" REWRITE (1) AND (4) AS FOLLOWS:

"(1) THAT THE SUBJECT OF THE EXPLORATION AND EXPLOITATION OF ANTARCTIC MINERAL RESOURCES BE FULLY STUDIED IN ALL ASPECTS, AND BE THE SUBJECT OF CONSULTATIONS AMONG THEM THROUGH DIPLOMATIC CHANNELS, AND THAT A PREPARATORY MEETING BE CONVENED DURING 1976 TO SEEK AN INTERNATIONALLY AGREED APPROACH TO THIS SUBJECT. THE TERMS OF REFERENCE WOULD BE DETERMINED THROUGH DIPLOMATIC CHANNELS."

"(4) THAT THE SUBJECT ANTARCTIC RESOURCES: MINERAL EXPLORATION AND EXPLOITATION BE PLACED ON THE AGENDA FOR THE 9TH ANTARCTIC TREATY CONSULTATIVE MEETING."  
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B) REWRITE PARAS (1) AND (4) AS FOLLOWS:

"(1) THAT THE SUBJECT ANTARCTIC RESOURCES: MINERAL EXPLORATION AND EXPLOITATION BE FULLY STUDIED IN ALL ASPECTS .... THROUGH DIPLOMATIC CHANNELS."

"(4) THAT SUBJECT ANTARCTIC RESOURCES: MINERAL EXPLORATION AND EXPLOITATION ...." BE PLACED ON THE AGENDA FOR THE 9TH ANTARCTIC TREATY CONSULTATIVE MEETING."

C) REWRITE PARAS (1) AND (4) AS FOLLOWS:

"(1) THAT THE SUBJECT ANTARCTIC RESOURCES: EFFECTS OF MINERAL EXPLORATION BE FULLY STUDIED IN ALL ASPECTS, AND

BE THE SUBJECT OF CONSULTATIONS ON NEGOTIATIONS AMONG THEM, THROUGH DIPLOMATIC CHANNELS, AND THAT A PREPARATORY MEETING BE CONVENED DURING 1976 TO SEEK AN INTERNATIONALLY AGREED APPROACH TO THIS SUBJECT. THE TERMS OF REFERENCE WOULD BE DETERMINED THROUGH DIPLOMATIC CHANNELS."

"(4) THAT SUBJECT ANTARCTIC RESOURCES: MINERAL EXPLORATION AND EXPLOITATION BE PLACED ON THE AGENDA FOR THE 9TH ANTARCTIC TREATY CONSULTATIVE MEETING."

5. STATE, NSF, CEQ/EPA, FEA, DOD, INT, COMM, TRESY, ALL AGREE ON THE DESIRABILITY OF THE CHANGES SUGGESTED PARAS 1-4, PARTICULARLY THOSE IN PARA 4.

6. TRSY AND INT FEEL THAT ALL REPEAT ALL LANGUAGE CHANGES ARE NON-NEGOTIABLE. IF USDEL UNABLE TO SECURE CONCURRENCE OF OTHER COUNTRIES, THEN HAVING NO RECOMMENDATION WOULD BE PREFERABLE TO EXISTING DRAFT RESOLUTION. FEA AND COMMERCE JOIN TRSY AND INT IN VIEWING CHANGES SUGGESTED IN PARA 4 AS NON-NEGOTIABLE.

7. INT AND TRSY ALSO OF VIEW THAT LANGUAGE OF CURRENT DRAFT EXCEEDS USDEL GUIDELINES RE US POSITION AND POSSIBLY POLICY DIRECTIVES. OTHERS DO NOT CONCUR IN THIS.

8. TRSY, INT, FEA AND COMMERCE, CANNOT CONCUR WITH ANY  
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RESOLUTION NOT CONTAINING LANGUAGE, AS INDICATED ABOVE, THAT THEY CONSIDER NON-NEGOTIABLE. THESE AGENCIES WISH THEIR POSITION TO BE STATED TO USDEL.

9. DOD, CEQ/EPA, NSF AND STATE, WHILE SUPPORTING DESIRABILITY OF CHANGES STATED IN ANTARCTIC RESOURCE RESOLUTION, AND FEELING CHANGES IN PARA 4 VERY DESIRABLE, AGREE THAT CHANCES FOR ACHIEVING AN INTERNATIONALLY AGREED APPROACH TO ANTARCTIC RESOURCE QUESTION COULD SUFFER SIGNIFICANT SETBACK, WITH SERIOUS IMPLICATIONS FOR OVERALL U.S. INTERESTS IN ANTARCTICA, AS WELL AS FOR RESOURCE INTERESTS, IF THE 8TH CONSULTATIVE MEETING PRODUCES NO RECOMMENDATION IN THIS AREA WHICH ADVANCES PROSPECTS FOR INTERNATIONALLY AGREED APPROACH.

10. TAKING INTO ACCOUNT ALL CONSIDERATIONS, DEPT. WITH CONCURRENCE OF OTHER MEMBERS STANDING APG, INSTRUCTS USDEL TO USE FULL EFFORTS TO HAVE SUGGESTED LANGUAGE ACCEPTED, BUT IF THIS NOT POSSIBLE CURRENT DRAFT RESOLUTION AS REPORTED MAY BE ACCEPTED. USDEL SHOULD ALSO IMPRESS ON MEETING THAT U.S. VIEW IS THAT EARLY PROGRESS IS ESSENTIAL ON SUBSTANCE

OF AN INTERNATIONALLY AGREED APPROACH TO ANTARCTIC RESOURCES

ISSB

?\*C CDE=\*Q5X>PGQ)"<M6MRN: 1975STATE 145094 SEGMENT NUMBER: 000001 EXPAND ERROR ENCOUNTERED;  
TELEGRAM TEXT FOR THIS SEGMENT IS UNAVAILABLE

## Message Attributes

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**Current Classification:** UNCLASSIFIED  
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**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 20 JUN 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** MorefiRH  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
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